Marijuana Taxes for North Carolina

Pat Oglesby, Esq.

Center for New Revenue, Chapel Hill

www.newrevenue.org

NC DOJ March 25, 2022

I haven't worked for marijuana sellers.

Thanks to the AG and the Legislature.



State sale profits or taxes?

Q3 If marijuana were legal in NC, do you think it should be taxed and sold in state-owned stores the way liquor is, or in private retail stores, like beer and wine are?

State-owned stores.58% No opinion.........23%

Private stores........19%

https://newrevenue.org/2021/07/21/marijuana-sales-in-north-carolina-public-or-private-2013-poll/

State marijuana sales escape federal income tax like state liquor sales.

Tax Benefits of Government-Owned Marijuana Stores

https://lawreview.law.ucdavis.edu/issues/5 0/2/Topic/50-2 Leff.pdf

Benjamin M. Leff*



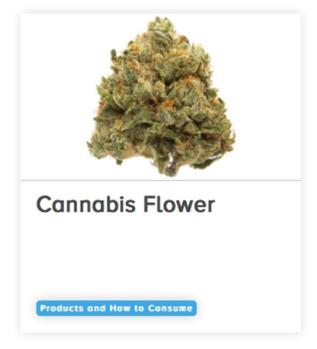


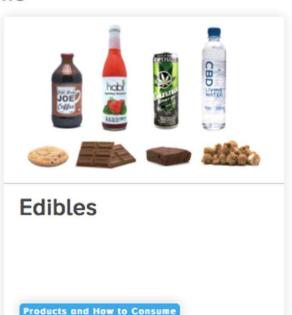
IF you choose the tax path . . .

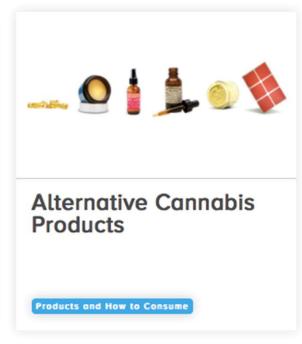
It's primitive still.

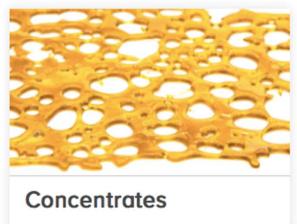
- -- Product categories
- -- Tax "bases" measuring sticks
 - % of Price like SB711
 - Weight of plant parts
 - Weight of sampled THC

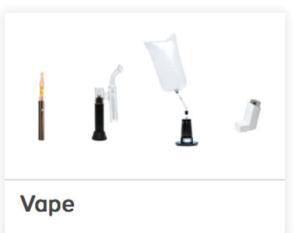
Products and How to Consume









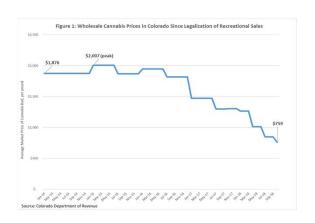




From leafly.com

% of retail price leaves \$ on the table

- Fast and cheap to start
- But discounts
- Gaming free pot with pipe
- Price ▼ as supply ▲



Product	Quantity	Price
X-Tracted .5g Blue Dream	1	26.62
Refine .5g Mango	1	34.13
Subtotal		60.75
Tax		28.25
State	3.95	1900
Local	1.82	
Excise	22.48	277
Total	479	89.00

Weight base – raw plant material

Like Alaska: \$50 per ounce

Problem: Incentive to sell high-THC products

Response: Crude categories

Flower (= bud)

Leaves (= trim)

Fresh (= Wet) whole plant

Other bud

For extraction

Small, Abnormal, Immature

Trim for extraction





Sampled THC base

- THC = primary intoxicant
- CBD and 500+ components = Non-intoxicating
- Sampling and measurement
 - Concentrates Easy
 - Flower (raw plant matter) Depend on consumer label
- New engineered NC-legal intoxicants like Delta-8, Delta-10, THC-O

Options: And Canada: \$1/gram for flower; 1¢/mg for THC

Types of Marijua	ana Taxes as of March 31, 2021 (* = not started)				
State	Tax Rate				
	\$50/oz. mature flowers;				
	\$25/oz. immature flowers;				
Alaska	\$15/oz. trim, \$1 per clone				
Ariz.	16% excise tax (retail price)				
	15% excise tax (levied on wholesale at average market rate);				
	\$9.65/oz. flowers & \$2.87/oz. leaves cultivation tax;				
Calif.	\$1.35/oz fresh cannabis plant				
	15% excise tax (levied on wholesale at average market rate);				
Colo.	15% excise tax (retail price)				
	7% excise tax of value at wholesale level;				
	10% tax on cannabis flower or products with less than 35% THC;				
	20% tax on products infused with cannabis, such as edible products;				
III.	25% tax on any product with a THC concentration higher than 35%				
	10% excise tax (retail price), \$335/lb. flower;				
	\$94/lb. trim;				
	\$1.5 per immature plant or seedling;				
Maine	\$0.3 per seed				
	Up to \$10 per ounce, if the average retail price of an ounce of usable cannabis was \$350 or more;				
	up to \$30 per ounce, if the average retail price of an ounce of usable cannabis was less than \$350 but at least \$250;				
	up to \$40 per ounce, if the average retail price of an ounce of usable cannabis was less than \$250 but at least \$200;				
N.J. (*)	up to \$60 per ounce, if the average retail price of an ounce of usable cannabis was less than \$200				
	\$0.005 per milligram of THC in flower				
	\$0.008 per milligram of THC in concentrates				
	\$0.03 per milligram of THC in edibles • https://taxfoundation.org/state-recreational-marijuana-taxes-2021/				
N.Y. (*)	9% excise tax (retail price)				

What might we do?

Tax options: % of price < plant weight < THC.



- Begin with the end in mind.
- State sales may be better than taxes.
- Marginalize the illegal market.
 - Don't overtax.
 - Prosecute cheaters.



Federal 280E Selling Expense Income Tax – Another Day



Deductible



Best-Designed Marijuana Shops Across ...



Non-deductible

Questions and comments?

At your service,
Pat Oglesby, po@newrevenue.org, 919 619 8838
See cannabis tax materials at www.newrevenue.org.

In reserve for Q&A

Initiatives to legalize and tax cannabis tend to max out at around 57% of the vote . . . Standalone cannabis tax initiatives, meanwhile, routinely get 75% to 80%.

https://www.leafly.com/news/industry/opinion-theres-a-better-way-to-tax-legal-cannabis

World's first cannabis taxes and fees

REPORT

OF THE

INDIAN HEMP DRUGS COMMISSION,

1893-94.

https://digital.nls.uk/indiapapers/browse/archive/74908458

601. The revenue from hemp drugs in Bengal is realized in the form of direct duty and license fees for the right of retail vend at a fixed shop only. The duties per sér levied on the drugs warehoused are as follows:—

				rovince ally.				the livis	Orissa ion-	
Ganja:		Rs.	Α.	P.			Rs.	Α.	P.	
Chur	***	9	0	0			7	8	0	
Round		7	8	0			6	4	-0	
Flat, small	twigs	7	4	0)		5)	4	8	0	
" large	1)	6	0	05			7	- 17		
Charas	•••	8	0	0	100		8	0	0	
Bhang		0	8	0			0	8	0	

The duty is levied before the drugs are removed from the wholesale dealer's warehouse. The duty is calculated on the actual weight of the drug issued,

Rupees per ser (about 1 kg) in Bengal generally. Ganja: Rs. A. P. Chur Round Flat, small twigs Charas Bhang

Principles of taxation

- Tax what you don't like can find and measure
- Stop marginalize cheating



Everything is a judgment call

Issues

- I. Dollars -- Are marijuana tax dollars a big deal?
- II. Goals -- Does anything other than money justify marijuana taxes?
- III. Share What's the range for the public share of marijuana proceeds?
- IV. Players -- How much marijuana money do different people want the public to get?
- V. Base -- How might we tax marijuana? (What's the "tax base"?)
- VI. Enforcement -- How much enforcement of marijuana tax laws is enough?
- VII. Non-tax Are taxes better than non-tax wealth sharing?



NORML supports the continuation of non-tax-deductibility of marijuana business advertising expenses.

For some citizens, advertising is a distraction, or can be a red flag that can cause them to hesitate to support the sound policy of legalization. . . .

maintaining the non-deductibility of advertising costs can act as a preemptive move against well funded corporate controlled marijuana companies, which can afford extensive advertising.

4 answers for medical marijuana:

- No tax
- Just sales tax
- Less tax than recreational
- Full tax, like recreational

States use all 4

	Producer	Retail (medical,	
			Ctandard
	(medical, too, if	too, if	Standard
	bolded)	bolded)	sales tax?
Alaska	\$50/oz.	0	0
			7.5% on
California	\$9.25/oz.	15%	recreational
			2.9% on
Colorado	\$7.11/oz. or 15%	15%	medical
			5.5% on
Maine	\$20.94/oz.	10%	medical
			6.25% on
Mass	No	13.75%	recreational
Michigan	No	10%/ 3%	6% all
Oregon	No	20%	0
			6.85% on
Nevada	\$26.24/oz.	15%	recreational
			6.5% on
Washington	No	37%	recreational

Blumenauer bill **product level** medical tax exemption

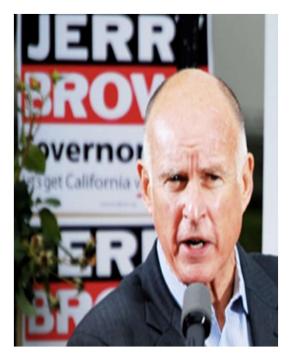
"approved by the Food and Drug
 Administration for sale for therapeutic
 purposes and is marketed and sold solely for such purpose." -- H.R. 1823

How much \$?

	Revenue Per Capita	
State	FY 2021	
Alaska	\$39.71	
California	\$19.17	
Colorado	\$71.30	
Illinois	\$24.91	
Massachusetts	\$15.15	
Michigan	\$7.51	
Nevada	\$49.75	
Oregon	\$41.52	
Washington	\$61.52	

https://taxfoundation.org/states-projected-post-higher-marijuana-revenues-2021/

 "how many people can get stoned and still have a great state or a great nation?" -- California Governor 1975-83 & 2011-19.



• https://www.washingtonpost.com/news/post-politics/wp/2014/03/02/gov-jerry-brown-on-legalized-marijuana-how-many-people-canget-stoned-and-still-have-a-great-state/

Laffer curve

"Despite [Washington State] having the highest cannabis taxes in the U.S., the evidence suggests that raising taxes would bring in additional tax revenue."

Cannabis Potency Tax Feasibility Study: A Report for the Washington State Liquor & Cannabis Board

55 Pages • Posted: 14 Nov 2019

https://papers.ssrn.com/sol3/papers.cfm?abstract_id=3481584

What tax burden is right?

Subsidize (negative tax)
Exempt (no tax)
General sales tax only (like shoes)
Offset harm or negatives
Maximize revenue

Top tax base options

- % of Price like SB711
- Weight of plant parts
- Weight of THC

What might we do?

- Begin with the end in mind.
- Tax options: % of price < plant weight < THC.



- State sales may be better than any tax plan.
- Marginalize the illegal market.

